

The Abergelli Power Gas Fired Generating Station Order

1.1.0 Introduction to the Applicant and Guide to the Application

Planning Act 2008

The Infrastructure Planning

(Applications: Prescribed Forms and Procedure) Regulations 2009

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Author: Peter Brett Associates LLP

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1. INTRODUCTION

Overview

- 1.1 Abergelli Power Limited ("APL") proposes to apply for development consent under the Planning Act 2008 ("PA 2008") for a gas fired generating station, with a rated electrical output of up to 299 megawatts ("MW"), at Abergelli Farm, near Felindre in Wales.
- 1.2 This document provides information on APL, the applicant for The Abergelli Power (Gas Fired Power Station) Order (the "Order"), and the proposed application (the "Application") for development consent to which the Order relates. This document also identifies the suite of documents that comprise the Application.
- 1.3 To give an overview of the whole Project, this document also outlines the other elements of built development for which consent will not be sought under the terms of the Order, and explains how these elements will be consented.

Project Overview

- 1.4 APL proposes to construct and operate an Open Cycle Gas Turbine ("OCGT") peaking power generating station (the "Power Generation Plant") and new connections to the gas and electricity networks on land adjacent to the Felindre Gas Compressor Station at Abergelli Farm, Felindre, Swansea SA5 7NN (the "Project").
- 1.5 APL's project is split into three different elements which are described below, which together form the "Project". These elements are referred to as the Power Generation Plant, the Gas Connection, and the Electrical Connection.
- 1.6 The three main elements of the Project comprise:
 - An Open Cycle Gas Turbine (OCGT) peaking power generating station, fuelled by natural gas and capable of providing a rated electrical output of up to 299 Megawatts (MW). The Power Generation Plant comprises:
 - Generating Equipment including one Gas Turbine Generator with one exhaust gas flue stack and Balance of Plant (BOP) (together referred to as the "Generating Equipment") which are located within the "Generating Equipment Site";
 - An Access Road to the Project Site from the B4489 which lies to the west, formed by upgrading an existing access road between the B4489 junction and the Swansea North Substation (the "Substation") and constructing a new section of access road from the Substation to the Generating Equipment Site; and
 - A temporary construction compound for the storage of materials, plant and equipment as well as containing site accommodation and welfare facilities, temporary car parking and temporary fencing (the "Laydown Area"). A small area within the Laydown Area will be retained permanently (the "Maintenance Compound").



- Ecological Mitigation Area area for ecological enhancement within the Project Site Boundary
- Permanent parking and drainage to include: a site foul, oily water and surface water drainage system.
- A Gas Connection in the form of a new Above Ground Installation (AGI) and underground gas connection (the "Gas Pipeline") to bring natural gas to the Generating Equipment from the National Gas Transmission System; and
- 1.6.1 An Electrical Connection in the form of a new underground electrical cable to export power from the Generating Equipment to the National Grid Electricity Transmission System (NETS)

Relevant consents

- 1.7 APL is applying for a Development Consent Order ("DCO") under the Planning Act 2008 ("PA 2008") for powers to construct, operate and maintain the Power Generation Plant (the "authorised development").
- 1.8 Separately, APL will apply for planning permission or rely on permitted development rights under the Town and Country Planning Act 1990 ("TCPA 1990") for consent to develop the Gas Connection and Electrical Connection. The application for a DCO does not include in the list of works any development required for the Gas Connection or the Electrical Connection. The consenting framework applicable to the Project is explained further in Section 2.

Project Location

- 1.9 The Project is located on open agricultural land approximately 2 km north of junction 46 of the M4 within the administrative boundary of the City and County of Swansea (CCS).
- 1.10 The land upon which the Project would be developed, or which would be required in order to facilitate the development of the Project, is referred to as the "Order Land". APL is seeking powers of compulsory acquisition (to acquire land, to create new rights and for temporary possession of land) over the Order Land in order to facilitate the construction and operation of the Project.
- 1.11 The Project is described in more detail in Section 4.

2. **CONSENTING FRAMEWORK**

Development Consent under the Planning Act 2008

Power Generation Plant

2.1 The Power Generation Plant would have a rated electrical output of up to 299 MW of electricity and is therefore classified as a Nationally Significant Infrastructure Project ("NSIP") under section 15 of the Planning Act 2008 (as amended) ("PA 2008").



2.2 As such, APL is applying to the Secretary of State ("SoS") for Business, Energy and Industrial Strategy under section 31 of the PA 2008 for a Development Consent Order ("DCO") for powers to construct, operate and maintain the Power Generation Plant.

Associated Development

- 2.3 The Gas Connection and Electrical Connection comprise development associated with the NSIP ("associated development").
- 2.4 The PA 2008 restricts associated development for which consent can be sought under a DCO in Wales to development that is associated with a generating station with a capacity in excess of 350MW. As the Power Generation Plant would have rated electrical output of up to 299 MW, associated development to the Power Generation Plant cannot be included in any application for DCO under the PA 2008. The application for a DCO therefore only includes the Power Generation Plant and related mitigation as "authorised development" and does not seek development consent for the Gas Connection or the Electrical Connection.

Town and Country Planning Act 1990 and Town and Country Planning (General Permitted Development) Order 1995

2.5 APL will seek planning permission for the Gas Connection under the Town and Country Planning Act 1990 ("TCPA 1990"). The Electrical Connection could either be consented through the TCPA 1990 or as permitted development under the Town and Country Planning (General Permitted Development) Order 1995 ("GPDO").

Wales Act 2017

The Wales Act 2017 ("WA 2017") will transfer decision-making powers from the SoS (under the PA 2008) to the Welsh Government, in relation to electricity generating stations up to a capacity of 350MW. However, these provisions have not yet come into force. The date anticipated for devolution of these powers to take effect is 1 April 2019. Accordingly, the consenting regime for the authorised development remains the PA 2008.

Compulsory Acquisition

- 2.7 In addition to seeking development consent in the Order for the Power Generation Plant, APL is also seeking powers of compulsory acquisition over the Order Land, in order to authorise the acquisition of land, the temporary use of land, the creation of permanent new rights and to suspend, override and extinguish any rights, restrictions, easements or servitudes in order to facilitate the construction, operation and maintenance of the Project.
- 2.8 The Application is accompanied by Land Plans (Document Reference 2.2), Statement of Reasons (Document Reference 4.1) and Book of Reference (Document Reference 4.3). The Land Plans show the land to be acquired, the land to be used temporarily and the land over which permanent rights are sought. The land shown on the Land Plans is referred to as the "Order Land". The Book of Reference describes this land in more detail and the Statement of Reasons explains why powers of compulsory acquisition are being sought in the Order.



2.9 The Works Plans (Document Reference 2.3), Indicative Site Layout Plan (Document Reference 2.6) and Indicative Elevation Drawings (Document Reference 2.7) provide details of the development for which development consent is sought. The extent of the works for which development consent is sought in the DCO (together with relevant limits of deviation) is shown on the plans and referred to as the "Order Limits".

3. THE DCO PRE-APPLICATION PROCESS

- 3.1 Under the PA 2008, APL is required to consult on the application for the DCO with a wide range of consultees, including statutory consultees, local authorities, owners, lessees, tenants, those with an interest in the land and the local community. The scope of consultation carried out by APL covers both the authorised development being applied for under the PA 2008 and in relation to the Order Land over which powers of compulsory acquisition are sought. Therefore consultation has been undertaken by APL in respect of the authorised development and the full extent of the Order Land. The Preliminary Environmental Information Reports (PEIR) produced to accompany consultation provided preliminary environmental information in respect of the likely significant effects of the Project as a whole, and the Power Generation Plant, Electrical Connection and Gas Connection as separate elements of the Project.
- 3.2 APL has carried out pre-application consultation on the Project in accordance with Part 5, Chapter 2 of the PA 2008 including the consultation required under Sections 42, 47 and 48 and the notification and other duties under the PA 2008 and applicable Regulations (including the Infrastructure Planning (Environmental Impact Assessment) Regulations 2009). In addition, APL has had regard to and complied with relevant guidance issued by the Secretary of State and the Planning Inspectorate in carrying out its pre-application consultation.
- 3.3 Consultation on the Project has been carried out by APL since June 2014, taking the form of multiple stages of non-statutory consultation and two phases of statutory consultation. At all stages, APL has consulted regularly with CCS, being the host authority for the Project, as well as key stakeholders such as Natural Resources Wales ("NRW"). In addition, APL has actively engaged with landowners and those interested in the land affected by the Project.
- 3.4 The Application is accompanied by a Consultation Report (Document Reference 5.1.0) (Table 1) which explains the pre-application consultation carried out as well as the regard that APL has had to consultation responses in formulating the Application.
- Further information on the processes that the Planning Inspectorate follows after submission of the Application by APL is provided in section 7 below. Reference should also be made to the information on the Planning Inspectorate's website: http://infrastructure.planningportal.gov.uk/

4. **PROJECT DETAILS**

4.1 As explained above, the Project includes the Power Generation Plant, Gas Connection and Electrical Connection.



4.2 A brief description of the elements that comprise the Project is set out below. More detail on these elements can be found in Chapter 3 of the Environmental Statement (ES) (Document Reference 6.1).

Power Generation Plant

- 4.3 The Power Generation Plant includes the Generating Equipment, Laydown Area, Access Road, Ecological Mitigation Area and permanent parking and drainage, as explained further below.
- 4.4 Schedule 1 to the draft Order (Document Reference 3.1) sets out the formal description of the Power Generation Plant. These works are shown on the Works Plans (Document Reference 2.3).
- 4.5 The location of the Power Generation Plant is shown on the Land Plans (Document Reference 2.2) and the various components that comprise the Power Generation Plant are shown on the Works Plans (Document Reference 2.3).
- 4.6 Development consent for the Power Generation Plant is being sought by an application for a DCO under the PA 2008.

Generating Equipment

- 4.7 One Gas Turbine Generator would be used to generate up to 299 MW, with an emission flue stack which would be between 35 m and 45 m in height.
- 4.8 The Generating Equipment would also be composed of: an electrical transformer compound, a natural gas receiving station, an emergency generator, water tanks, control room, fin-fan coolers and support buildings and structures.

Laydown Area

4.9 A temporary Laydown Area during construction will be provided for the storage of materials, plant and equipment as well as containing site accommodation and welfare facilities, temporary car parking and temporary fencing. The Laydown Area will be provided adjacent to the Generating Equipment Site. A small permanent area within the Laydown Area is required for maintenance during the operational phase of the Project.

Access Road

4.10 An Access Road to the Generating Equipment Site from the B4489 will be formed by upgrading an existing access road between the B4489 junction and the Substation and constructing a new section of road from the Substation to the Generating Equipment Site.

Ecological Mitigation Area

4.11 An area has been allocated within the Order Land as mitigation for habitat loss from permanent land take resulting from the construction and operation of the Project.



Car Parking

4.12 During construction, adequate car parking would be provided within the Laydown Area. During operation, car parking for operational and maintenance staff would be provided within the Generating Equipment Site.

Lighting and Security Fencing

4.13 Lighting columns would be erected around the perimeter of the Generating Equipment in order to provide security lighting and lighting for safe working in dark conditions. The lighting columns would be approximately 8 m in height and regularly spaced around the perimeter of the Generating Equipment Site.

Drainage

4.14 The Project will require a site foul water drainage system, and an oily water drainage system. A surface water drainage system will also be required to adequately drain the site and prevent ponding. To prevent inundation of the Project Site from surface runoff, cut off drainage ditches will be placed around the uphill site perimeter.

Electrical Connection & Gas Connection

4.15 The Electrical Connection and Gas Connection comprise associated development for which planning permission will be sought under the TCPA 1990 for the Gas Connection with the Electrical Connection either being consented through the TCPA 1990 or as permitted development under the GPDO. Development consent is not sought for the Electrical Connection and Gas Connection within the DCO.

Electrical Connection

4.16 The Electrical Connection will comprise a new underground electrical cable connection to export electricity from the Generating Equipment into the NETS at the Substation. This will consist of a 400 kV cable, approximately 900 m in length, from the Generating Equipment Site to a gas insulated switchgear ("GIS") bay within the Substation.

Gas Connection

4.17 The Gas Connection will comprise a new underground gas pipeline connection to bring natural gas to the Generating Equipment from the existing high pressure gas network National Transmission System. The Gas Connection will be composed of an Above Ground Installation ("AGI") comprising of a Pipeline Inspection Gauge ("PIG") Trap Facility ("PTF") alongside a Minimum Offtake Connection ("MOC"), and a Gas Pipeline laid to the gas receiving station in the Generating Equipment Site.

5. THE APPLICANT

5.1 APL is the applicant for the Project. APL is registered in England (Company number 8190497) and is a wholly owned subsidiary of Drax Group plc (Drax), Company Number 05562053.



- 5.2 APL's registered office is at Drax Power Station, Drax, Selby, North Yorkshire, United Kingdom, YO8 8PH.
- Drax is responsible for generating 6% of the UKs electricity, predominantly via Drax power station in Selby. Drax is one of the UK's largest energy producers and is committed to helping to reduce carbon emissions, displacing more coal off the system and providing additional system support to plug the gaps created by intermittent renewables and boost security of supply.
- Drax acquired APL from Watt Power Limited (Watt Power) in 2016. Stag Energy Development Company Ltd (Stag Energy) previously provided management services to Watt Power in relation to APL. Stag Energy continues to provide resources to APL through a management services agreement. Stag Energy was founded in 2002 and the company draws on a depth of experience within a team that has created and delivered over 10,000 MW of power generation and related infrastructure projects across the globe, of which 2,500 MW has been delivered in the UK.
- 5.5 Drax currently has three other similar power generation projects which have either already been granted consent under or are being brought forward through the PA 2008 process.
- They are: Progress Power Ltd at Eye Airfield in Suffolk (www.progresspower.co.uk): Hirwaun Power Ltd at Hirwaun in South Wales (www.hirwaunpower.co.uk): and Millbrook Power Ltd at Rookery South, near Stewartby, Bedfordshire (www.millbrookpower.co.uk). The first two listed projects were granted Development Consent in July 2015. The Examination of the Millbrook Power Ltd DCO Application began on 13 March 2018.
- 5.7 APL is committed to the development of assets to support the UK Government's drive to a low carbon economy. APL recognises the need to balance commercial issues with the environmental benefits and concerns relating to energy projects and believes this balance can be responsibly delivered. The Project would be designed and developed to high quality, safety and environmental standards.
- 5.8 Further information on the companies referred to above is provided at www.abergellipower.co.uk or www.drax.com.
- 5.9 APL has appointed the following as its external consultants in respect of the Project:
 - AECOM environmental services;
 - Peter Brett Associates planning services;
 - Carter Jonas Limited land referencing services;
 - WSP engineering services;
 - Grasshopper public relations; and
 - Pinsent Masons LLP legal services.



6. THE APPLICATION DOCUMENTS AND THEIR COMPLIANCE WITH LEGISLATIVE REQUIREMENTS

- Table 1 below provides a guide to the documents that APL is submitting as part of this Application. As well as providing a list of the main application documents, it also identifies where documents are submitted in order to comply with a relevant legislative or policy requirement.
- The legislative requirements for applications for a DCO are principally contained in the PA 2008, and the following regulations:
 - The Infrastructure Planning (Applications: Prescribed Forms and Procedure)
 Regulations 2009 (as amended) (the "APFP Regulations"); and
 - The Infrastructure Planning (Environmental Impact Assessment) Regulations 2009¹ (the "EIA Regulations").
- Regulation 5 in the APFP Regulations sets out the documents that all development consent applications must include and Regulation 6 sets out the documents that particular types of development consent applications must include those relating to generating stations are relevant to the Project. References in Table 1 below such as "Reg. 5(2)(b)" are to the APFP Regulations and those such as "S.37(3)(c)" are to the PA 2008.
- Regulation 5 of the APFP Regulations includes a category described as "any other documents considered necessary to support the application" (Reg. 5(2)(q)). Similarly Regulation 5 also allows APL to submit other plans, drawings and sections which are necessary to describe the Project (Reg. 5(2)(o)). The documents provided by APL and marked as relating to those two paragraphs of the APFP Regulations are therefore not statutorily required but are those which APL considers necessary to support the Application.
- The Application submitted for the Project complies with the requirements of the PA 2008, the APFP Regulations, the EIA Regulations and applicable SoS and Planning Inspectorate guidance, including in particular Planning Inspectorate Advice Note 6 (Preparation and submission of application documents, Republished February 2017).

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Abergelli Power
1.1.0 Introduction to the Applicant

Table 1 Guide to the DCO Application Documents

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Category 1 Application Form	J. W.				(namilian)	namiliano
1.1.0	Introduction to Applicant and the Application (including document index) (this document)	Reg. 5(2)(q)	0			
1.1.1	Introduction to Applicant and the Application (including document index) (Welsh Translation) (this document)	Reg. 5(2)(q)	0			
1.2	Application form	Reg. 5(1) and S.37(3)(b) PA 2008	0			
1.3	Copies of newspaper notices	Reg. 5(2)(q) Reg 5(1) APFP	0			
1.4	Project Glossary	Reg 5(2)(q)	0			
Category 2 Plans / Drawings / Sections	igs / Sections					
2.1	Location Plan	Reg. 5(2)(o)	ı			
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2.2	Land Plans	Reg. 5(2)(i)				
	(Sheet 1 of 2) Land Plan	Reg. 5(2)(i)	В			
	(Sheet 2 of 2) Land Plan	Reg. 5(2)(i)	В			
2.3	Works Plans					
	(Sheet 1 of 2) Works Plan	Reg. 5(2)(j)	O			
	(Sheet 2 of 2) Works Plan	Reg. 5(2)(j)	-			
	Work No. 1A ²	Reg. 5(2)(j)	-			
	Work No. 1B ²	Reg. 5(2)(j)	-			
	Work No. 1C ²	Reg. 5(2)(j)	-			
	Work No. 1D ²	Reg. 5(2)(j)	-			
	Work No. 1E ²	Reg. 5(2)(j)	-			
	Work No. 1F ²	Reg. 5(2)(j)	1			
2.4	Rights of Way, Streets					
	and Access Plans					
	(Sheet 1 of 2) Rights of	Reg. 5(2)(k)	В			
	Way, Streets and Access					
	Plan					
	(Sheet 2 of 2) Rights of	Reg. 5(2)(k)	В			
	Way, Streets and Access					
	Plan					

² Note: In cases where multiple works packages overlap, a copy of individual works package plans have been provided alongside the Works Plans (and included within Document 2.3) Abergelli Power 1.1.0 Introduction to the Applicant



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2.5	Existing Site Layout Plan	Reg. 5(2)(o)	1			
2.6	Indicative Site Layout					
	Plan					
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	Figure 2 - Indicative	Reg. 5(2)(o)	O			
	Layout Generating					
	Equipment					
	Figure 3 - Indicative	Reg. 5(2)(o)	2			
	Layout Access Road					
2.7	Indicative Elevation					
	Drawings					
	Figure 1 – Indicative	Reg. 5(2)(o)	В			
	Generating Equipment					
	Elevation North					
	Figure 2 – Indicative	Reg. 5(2)(o)	В			
	Generating Equipment					
	Elevation South					

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	Figure 10 – Indicative	Reg. 5(2)(o)	В			
	Tank and Raw/Fire Water					
	I ank Plan and Elevations					
	Figure 11 – Indicative Fin	Reg. 5(2)(o)	В			
	Fan Cooler Plan and					
	Elevations					
2.8	Indicative Gas and	Reg. 5(2)(o)	А			
	Electrical Connection					
	Plan					
2.9	Hedgerow Plan	Reg. 5(2)(o)	001			
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Category 4
Compulsory Acquisition Information

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4.2	Funding Statement	Reg. 5(2)(h)	0					
4.3	Book of Reference	Reg. 5(2)(d)	0					
Category 5 Reports / Statements	ements							
5.1.0	Consultation Report	Reg 5(2)(q) & s37(3)(c) PA 2008	0					
5.1.1	Consultation Report Executive Summary (Welsh Translation)	Reg 5(2)(q) & s37(3)(c) PA 2008	0					
5.2.0	Consultation Report Appendices	Reg 5(2)(q) & s37(3)(c) PA 2008	0					
5.3	Statutory Nuisance Statement (s79(1) Environmental Protection Act 1990)	Reg. 5(2)(f)	0					



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Reg. 5(2)(a) and Infrastructure Planning (Environmental Impact Assessment) Regulations 2009.	Document Reference 6.1 includes within it the following:	(i) Assessment of any effects on sites or features of nature conservation (etc.)
Environmental Statement		
6.1		

Abergelli Power 1.1.0 Introduction to the Applicant



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			at ES Chapter 8 Ecology (Reg.5(2)(I)); and						
			(ii) Assessment of any effects on sites or features						
			of the historic environment, at Chapter13 Historic Environment						
			(Reg.(5)(2)(m)).						
6.2	Environmental Statement Appendices		Reg. 5(2)(a) and Infrastructure Planning	0					
			(Environmental Impact Assessment) Regulations 2009.						
			Document Reference 6.2 includes within it the following:						
			Environmental impact						
			scoping report and scoping opinion as Appendices 4.1 and 4.2 (Reg. 5(2)(a))						
			alla 7.4 (1159.0/4/191).			_			

Abergelli Power 1.1.0 Introduction to the Applicant



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Category 7 Photographs						
7.1	Photomontages	Reg. 5(2)(q)	0			
7.2	Plan Identifying Photomontage Locations and Directions of Photographs	Reg. 5(2)(q)	0			
7.3	Index of Photographs	Reg. 5(2)(q)	0			
Category 8 Not Used						
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Category 9 Additional Info	Category 9 Additional Information for Specific Types of Infrastructur	of Infrastructure				
9.1	Grid Connection Statement	Reg. 5(2)(p) and Reg. 6(1)(a)(i)	0			



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Application	Application	Application Document Statutory	Statutory /	Other		ed oT]	be [To be	be [To be
Document	Name		Requirement	for	for submission	completed if	completed if completed if completed	completed
Reference			Document		version)	revision is	is revision is	is revision is
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9.5	Gas	Connection	Connection Reg. 5(2)(p) ar	and Reg. 0	0			
	Statement		6(1)(a)(ii)					

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Planning Statement	Reg. 5(2)(q)	0	
Planning Statement Executive Summary (Welsh Translation)	Statement Reg. 5(2)(q) Summary ion)	0	
Design Principles Statement	Principles Reg. 5(2)(q)	0	
Statement of Proposed Reg. 5(2)(q) Heads of Terms for an Agreement Pursuant to s106 of the TCPA 1990	Reg. 5(2)(q)	0	

THE DCO APPLICATION AND EXAMINATION PROCESS

- After APL has submitted the Application, the process for considering it is as follows: 7.1
- The Secretary of State has 28 days from the date that the Application is made to decide whether to accept it for examination.
- advertisements in a local newspaper, a national newspaper and the London Gazette, all confirming certain details including that the Application has been accepted and how representations can be made about it, as well as notices to acceptance by the Secretary of State, APL will carry out its poste consultation and notification duties. This includes site notice and acceptance consultation and notification duties. various statutory consultees. Following 7.1.2
- The Secretary of State will then appoint one or more 'examining inspectors' (known as the Examining Authority) to examine the Application. The Examining Authority will consider the Application documents and the representations and invite all parties to attend a 'preliminary meeting', setting out what the examining authority considers to be the principal issues, and a draft timetable for examining it. 7.1.3
- At or before the preliminary meeting, participants may make submissions about how the Application should be examined. The preliminary meeting does not consider ssues of substance relating to the Application. 7.1.4
- information on participating in the examination of the Application can be found on the Planning Inspectorate's website including in the Advice Notes it has issued. Following the preliminary meeting, the Examining Authority will issue an examination timetable and it is also likely to issue an initial set of written questions. questions and commenting on others' answers. Hearings may be scheduled at this point, or these may be programmed at a later time, and further questions and The timetable will give details of deadlines for submitting written representations, examining authorities' requests for information may be issued by the examining authority. on others' representations, answering the commenting 7.1.5
- The examination period (which includes the submission of all written material as well as holding hearings and site visits) starts from the day after the date of the preliminary meeting and must take no more than six months. This can only be extended with the authorisation of the Secretary of State. 7.1.6
- Following the end of the six-month examination period, the examining authority must submit a report to the Secretary of State within three months. The Secretary of State then has a further three months to determine the Application. 7.1.7
- City and County of Swansea Council has a very important role to play in the DCO process. They will be invited by the Secretary of State to comment on the quality of APL's consultation process, to produce a Local Impact Report on the Project and to make its own representations to the Examining Authority on the Application. 7.1.8
- questions relating to the examination process should be directed to the Planning APL welcomes correspondence from interested parties in relation to the Project 7.1.9